

Summary Sheet

Council Report Cabinet/Commissioner Decision Making Meeting

Date: 14 March 2016

Title

Vision and Strategy for Adult Social Care

Is this a Key Decision and has it been included on the Forward Plan?

Not a Key Decision – included on the forward plan

Director Approving Submission of the Report

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Ward(s) Affected

All

Executive Summary

The purpose of this report is to set out the vision and strategy for adult social care and provide an update on progress on the adult social care development programme the scope of which was agreed as a key decision on 7th January 2016.

Recommendations

It is recommended that commissioners and members:

- **Agree the vision and strategy for adult social care (appendix one)**
- **Note the current progress on the adult social care development programme (appendix 2)**

List of Appendices Included

- Appendix 1: Vision and Strategy for Adult Social Care: Outcomes and the Strategy for delivering these.
- Appendix 2: Adult Social Care Development Programme Highlight Report February 2016

Background Papers

The Adult Social Care Development Programme, Key Decision January 2016.

Consideration by any other Council Committee, Scrutiny or Advisory Panel

The vision and strategy and accompanying development programme has been extensively discussed and consulted on with members, scrutiny, officers, front line staff, commissioners, partners and users of services over the last ten months through a variety of channels

Council Approval Required

No

Exempt from the Press and Public

No

Title (Main report)

Vision and Strategy for Adult Social Care

1. Recommendations

It is recommended that commissioners and members:

- Agree the vision and strategy for adult social care (appendix one)
- Note the current progress on the adult social care development programme (appendix 2)

2. Background

2.1. The Care Act (2014) reinforces a direction of travel that has been evolving for over a decade with a steady move away from traditional services to more personalised approaches. In Rotherham progress in this area has not kept up with the pace of change, consequently we are not spending our resources in the right way to achieve maximum outcomes and best value. There is a need to refocus efforts to ensure Care Act compliance and more importantly support citizens in a way that builds on natural supports and maximises independence rather than creating and maintaining dependencies on service.

2.2. The demography of Rotherham follows the national trend. There are increasing numbers of older people, people with learning disabilities are living longer and there is an increase in young people with the most complex needs living into adulthood, with predictions that these trends will continue¹ However Rotherham also has some other significant challenges with a predicted reduction in the population of younger adults (18-64), large health inequalities within the Borough and a high levels of reliance on benefits.

2.3. The 2015 Summer Budget announced further spending reductions with Councils advised to plan for savings of between 25% and 40%. In Rotherham the predicted funding gap for the three years, 2016/17, 2017/18 and 2018/19, is estimated at £48 million. To close the funding gap the adult social care contribution to the funding gap is savings of £20million over a three year period. This is a major challenge and can only be achieved by doing things significantly differently.

3. Key Issues

3.1. This vision and strategy describes the outcomes that Rotherham Council is seeking to achieve for all adults with disabilities and older people and their carers in the borough. It describes the key elements of the strategy that will deliver the desired outcomes and the Adult Social Care Programme which underpins the strategy.

¹ JSNA

3.2. It is important to put the outcomes and strategy in the context of changes in social care which have occurred over the past twenty years. This helps to ensure that the direction of travel and improvements that have been achieved over this time can continue to be sustained and it helps to ensure we learn from past mistakes.

3.3. **Outcomes** - Our **ambition** is that adults with disabilities and older people and their carers in Rotherham are supported to be independent and resilient so that they can live good quality lives and enjoy good health and wellbeing

3.4. The **strategy** which will enable these outcomes to be delivered contains seven key elements:

- We must ensure that information, advice and guidance is readily available (eg by increasing self-assessment) and there are a wide range of community assets which are accessible
- We must focus on maintaining independence through prevention and early intervention (eg assistive technology) and reablement and rehabilitation
- We must improve our approach to personalised services – always putting users and carers at the centre of everything we do
- We must develop integrated services with partners and where feasible single points of access
- We must ensure we “make safeguarding personal”
- We must commission services effectively working in partnership and co-producing with users and carers
- We must use our resources effectively

3.5. The Vision next sets out the changes which have occurred which the strategy needs to address.

4. Options considered and recommended proposal

4.1. Adult social care cannot continue in its current form, even without the expected reductions in funding the demographic pressures from an ageing population make the current services unsustainable in their current form. The “do-nothing” option is therefore not feasible. Furthermore the current models of support are not meeting our responsibilities under the Care Act and not providing good long term outcomes for citizens.

4.2. The programme direction is based on good practice nationally and pulls on resources regionally and further afield to support the delivery of improved outcome and best value for Rotherham. The preferred option is to implement the development programme.

5. Consultation

5.1. Consultation on the vision and the development programme has been happening over a ten month period and includes: regular updates to Labour Group, members working party, presentations to scrutiny, health and wellbeing board and partners, discussions with commissioner and senior

officers across the Council, regular workshops with adult social care managers and staff, discussions with carers and user groups.

5.2. The approach has been discussed by the DASS at regional meeting of the Director of Adult Social Services (ADASS) and is consistent with the direction of travel for adult social care across the Country.

6. Timetable and Accountability for Implementing this Decision

6.1. The vision sets the future direction for adult care services. Implementation of this vision is through the adult social care development programme which is likely to take three to five years. The timescales for this are laid out in *The Adult Social Care Development Programme, Key Decision January 2016*.

7. Financial and Procurement Implications

7.1. The development programme will support the delivery of the budget savings identified for Adult Social Care. These timing of these savings will be dependent on the decision making process and the appetite for service changes. Inevitably the programme will result in staffing reductions and transferring resources tied up in costly out of date service models to sustainable community resources.

7.2. Demand pressure will continue to be an issue through an ageing population and an increase in young people with complex disabilities surviving into adulthood

8. Legal Implications

8.1. The vision and strategy is essential to ensure Care Act compliance and best value.

9. Human Resources Implications

9.1. The vision and strategy do not have any resource implications however the accompanying development programme will have significant implications for the current adult social care workforce. This will be looked at in detail through the individual work-streams of the development programme

10. Implications for Children and Young People and Vulnerable Adults

10.1. The development programme will have positive implications for vulnerable adults as it will improve adult social care services within Rotherham. The impact of changing services may create some anxiety for customers and families and this will need to be managed sensitively through the programme. The restructure of adult social care, which forms an early part of this development programme will strengthen the links between adult social care and children's service however other than this there are no specific implications for children and young people as part of this work

11. Equalities and Human Rights Implications

11.1. An overarching equalities impact assessment is in place for the development programme. This will be supported by individual equalities assessments attached to each of the work-streams as required. The development programme will have a disproportionate impact on older people

and people with disabilities as they are the main users of adult social care but this should be a positive impact rather than a negative one as the move will be to more individualised and personalised provision of services.

12. Implications for Partners and Other Directorates

12.1. Implementation of the vision and strategy through the development programme will have positive implications for vulnerable adults as it will improve adult social care services within Rotherham. The impact of changing services may create some anxiety for customers and families and this will need to be managed sensitively through the programme. The restructure of adult social care, which forms an early part of this development programme will strengthen the links between adult social care and children's service however other than this there are no specific implications for children and young people as part of this work.

13. Risks and Mitigation

13.1. The vision and strategy does not present any risks in its own right. There are risks associated with not having a strategy. There are significant risks facing adult social care in relation to reducing budgets, increasing demands pressures and Care Act compliance.

13.2. The development programme is the implementation of the strategy but there are a number of risks associated with this which are summarised in the *The Adult Social Care Development Programme, Key Decision January 2016*. This programme is flagged on the corporate risk register.

13.3. There is a detailed risk log for the development programme. This is regularly reviewed through senior management team with risks escalated to department leadership team and if needed strategic leadership team.

14. Accountable Officer(s)

Professor Graeme Betts.